

2008 San Diego Bay Eelgrass Inventory and Bathymetry Update

Prepared for:



*U.S. Navy Region Southwest
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and



San Diego Unified Port District

Prepared by:



Merkel & Associates, Inc.

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**2008 SAN DIEGO BAY
EELGRASS INVENTORY AND BATHYMETRY UPDATE**

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BACKGROUND

Eelgrass

Eelgrass is a native marine plant indigenous to the soft-bottom bays and estuaries of the northern hemisphere. The species is found from middle Baja California and the Sea of Cortez to northern Alaska along the west coast of North America and is common in healthy-shallow bays and estuaries. In southern California, eelgrass is generally limited along the shoreward margin by desiccation stress at low tides and is limited along its deeper fringe by low light levels.

Eelgrass plays many roles within coastal bays and estuary ecosystems. It clarifies water through sediment trapping and stabilization. It also provides benefits through nutrient transformation and water oxygenation. Eelgrass serves as a primary producer in detrital based food-webs and is directly fed upon by invertebrates, fish, and birds. Eelgrass provides physical community structure and supports epiphytic plants and animals, which in turn are grazed upon by larval and juvenile fish, invertebrates, and birds. Eelgrass is a nursery area for commercially and recreationally important finfish and shellfish species, including fishes restricted to bays and estuaries as well as oceanic species, which enter the coastal areas to breed or spawn.

In addition to the high intrinsic values of eelgrass as a habitat, it also provides significant value as a tool for examining long-term trends in water quality improvement or deterioration. It has ideal characteristics for use in monitoring system change. Eelgrass is found at the end of the watershed within coastal bays and estuaries and as such, monitoring the status of eelgrass resources helps to assess overall watershed management effectiveness. Eelgrass responds to persistent water quality stresses rather than short duration fluctuations. It is adapted to a wide range of tolerances and is capable of "averaging" exposure conditions including temperature, turbidity, seasonal light levels, sedimentation rates, etc., to result in either positive growth or a gradual decline in the resource. As a result, short-term variability such as can be seen with water quality testing is of relatively little consequence to eelgrass. A more biologically meaningful measure of long-term trends in ecosystem health can be seen in the response of eelgrass to chronic exposure to the ambient environment.

The eelgrass resources of San Diego Bay are significant not only on a local scale, but also regionally. San Diego Bay is the largest open water bay in southern California and one of only a handful of bays in California that supports sizeable eelgrass meadows. San Diego Bay ranks third behind Humboldt Bay and San Francisco Bay in total eelgrass habitat, supporting nearly 20 percent of all eelgrass habitat within the State of California. San Diego Bay supports approximately 50 percent of the total amount of eelgrass resources and eelgrass dependent communities in southern California.

San Diego Bay

San Diego Bay is a 10,994-acre bay located between the City of San Diego to the north and east, cities of National City, Chula Vista, and Imperial Beach to the east and south, and Coronado Island and Silver Strand to the south and west. The Bay represents the largest estuary in southern California. It is approximately 15.5 miles in length and contains 54 miles of shoreline. Portions of the Bay north of the Coronado Bay Bridge are narrow and deep, while much of the southern portions of the Bay are wide and shallow. Much of the Bay shoreline has been developed for commercial, industrial, and military uses.

Eelgrass is predominantly a subtidal resource and as a result it is difficult to monitor and track changes in its distribution. Moreover, comparisons between various eelgrass surveys are burdened by advancements in technology and orders of magnitude advancements in precision and accuracy of mapping capabilities. Prior to the 1990's, eelgrass surveys in San Diego Bay were performed by a variety of techniques including trawl and grab sampling, diver transects, and true color and infrared aerial imagery (Lockheed 1979a, Lockheed 1979b, SDUPD 1979, SDUPD 1990). Mapping was aided by estimation of locations based on various landmarks and, on rare occasion, some controlled survey points from which relative locations were visually approximated. Small-scale eelgrass mapping was conducted primarily through the use of grabs and divers, whereas the large-scale efforts tended to rely on aerial imagery. However, aerial imagery was not consistently capable of detecting eelgrass at depth. As a result, shallow eelgrass beds were generally well mapped, but deeper eelgrass beds were often under-reported or missed entirely.

In 1988, sidescan sonar was used to map eelgrass within the 2000-acre Mission Bay. The boat trackline was plotted using microwave navigation and eelgrass density was determined from sonographic charts while diver transects were used to ground-truth the work effort (Merkel 1988). This approach was subsequently updated to make use of real-time differential GPS data to plot the centerline boat position as well as a CAD-based mapping effort (Merkel 1992). In 1993, the U.S. Navy applied this technology to San Diego Bay and provided the first comprehensive survey of eelgrass resources within the Bay (U.S. Navy 1994). The Navy and the San Diego Unified Port District followed this effort with another baywide survey in 1999 using single-beam sonar methods (U.S. Navy 2000). In 2004, Merkel & Associates carried out both an eelgrass survey and bathymetric mapping update that included the entire San Diego Bay (Merkel 2004). This work was performed using sidescan sonar and single-beam sonar.

The present 2008 survey is a continuation of the prior eelgrass survey efforts and provides insight into long-term trends in eelgrass habitat and environmental change within the Bay. Eelgrass survey results and bathymetry data are presented on a baywide-scale in separate maps. Depths are in feet below mean lower low water (MLLW). Bathymetric mapping represent a compilation of data collected between June and August 2008, existing recent in-house bathymetric survey data, data provided by the San Diego Unified Port District and U.S. Navy, as well as data provided by General Dynamics NASSCO.

SURVEY AND ANALYSIS METHODS

Sonar Data

Survey equipment used for data collection included a digital sidescan sonar system and a pole-mounted single-beam echosounder system. A differential global positioning system (dGPS) was used for navigation. Data were collected over the course of 31 survey days by Merkel & Associates, Inc. to result in full baywide coverage. Within shallow environments, survey density was higher than was employed in more open deepwater environments where eelgrass would not be expected and existing high-resolution bathymetry existed. Surveys in these areas were performed as confirmatory assessments of existing data sets.

Sidescan Sonar

A digital system operating at a frequency of 600 kHz was used for sidescan sonar acquisition. The sidescan towfish was deployed from the starboard side of the vessel and positioned within a depth range of 0.5 to 3 meters below the water surface, depending on water depth.

Sidescan sonar data were collected with an across-track swath width of 40 m. In shallow water, adjacent tracklines were overlapped to provide for 100% seafloor coverage.

Fathometer

A 50-kHz fathometer was utilized for acquisition of bathymetric data. The transducer was mounted to a three-axis adjustable pole located on the stern of the survey vessel. The dGPS antenna was positioned on top of the transducer-mounting pole. The transducer placement ensured no interference from surface turbulence and floating debris. Tide gages with atmospheric pressure correction were deployed in the northern and southern ecoregions of the Bay to allow for post-survey tide correction of bathymetric data.

Navigation

The navigation system used during the surveys employed an on-board dGPS using corrections provided by the U.S. Coast Guard beacon. During the survey the vessel was operated on parallel tracks with slightly overlapping sonographic records. The first trackline within each area was located 15 to 20 meters from the shoreline allowing full coverage of the Bay floor up to the middle intertidal zone or above. Once the initial trackline had been completed, the vessel moved offshore in approximately 38-meter increments and paralleled the primary trackline. Maintaining a line parallel to the primary trackline was accomplished by the use of a real-time position and digital trackline map. Once sufficient shoreline buffer had been developed for turns, straight-line survey swaths were employed to minimize data loss due to distortion occurring in turns. In general high wave environments and areas with significant vessel traffic were surveyed at night to maximize the quality of acoustic record collected.

Bathymetric Data Processing

Bathymetric data were processed through a stepwise process of tide corrections, automatic or manual bottom tracking, and removal of spurious data points from water column obstructions (e.g. fish balls, entrained air from vessel wakes). Manual bottom tracking was often necessary in dense eelgrass areas or soft depositional areas to ensure the true bottom surface was the surface depicted by digital depth data.

Eelgrass Mapping

Following the completion of the sonographic survey, the stored sidescan data were post-processed into a series of geo-rectified mosaic images covering all surveyed areas of San Diego Bay. The images were imported into geographic information systems (GIS) software to delineate eelgrass beds through on screen digitization of the acoustic signatures of eelgrass observed in the sonographic record.

Ground-Truthing

Diver and video spot checks, as well as low-tide surface inspections were used to ground-truth maps prepared using sonographic data. The distribution of ground-truthing sites was non-random and primarily focused on sites identified as having substantial discrepancies existing between the prior surveys and the present survey. Additionally, ground-truthing focused on southern portions of the Bay where warm water conditions favor the abundance of the subtropical upright bryozoan, *Zoobotryon verticillatum*. This large bryozoan returns a similar acoustic signal to eelgrass and thus sonographic interpretation was expected to be most questionable in these areas. Additional ground-truthing efforts were focused around marinas, docks, and other areas where sonographic surveys were encumbered by limited open water access, and where eelgrass distribution patterns are complex and frequently sharply demarcated by density changes. Although ground-truthing efforts were focused in some regions of the Bay, all portions of the Bay were ground-truthed to the level of detail required to confirm the accuracy of the sonographic data analysis.

RESULTS

Information presented in this report has been prepared for use in digital format and large-scale presentation format for the Navy and Port District. Reduced versions of graphics are incorporated in this document for completeness of interpretation.

Bathymetry

The composite bathymetric chart for San Diego Bay reveals an embayment substantially characterized by the results of historic dredging and filling activities (Figure 1). The Bay achieves a maximum depth of approximately -74 ft MLLW within a scour hole off of the tip of Ballast Point. However, most of the Bay is less than 50 feet deep. Much of the northern and central Bay have been dredged to support navigational needs while the south-central portions of the Bay were dredged to a flat elevation of approximately -11 feet MLLW, while the far southern end of the Bay retains much of its historic shallow bathymetry.

Eelgrass

The 2008 eelgrass distribution within San Diego Bay extended over a total bottom area of 1,319.0 acres (Figure 2). The distribution of eelgrass follows the general patterns of distribution noted in prior surveys. The greatest extent of eelgrass is found within the shallow southern ecoregion of the Bay with more extensive eelgrass also being found on the shallower fringes of the western Bay shorelines where more gradual soft shorelines are more prominent. Other smaller beds are scattered throughout the more developed regions of the Bay where shallows allow for adequate light levels to support eelgrass habitat. Fairly extensive eelgrass beds also exist at the mouth of San Diego Bay within the shallows outside of Ballast Point and along Zuniga Jetty on North Island.

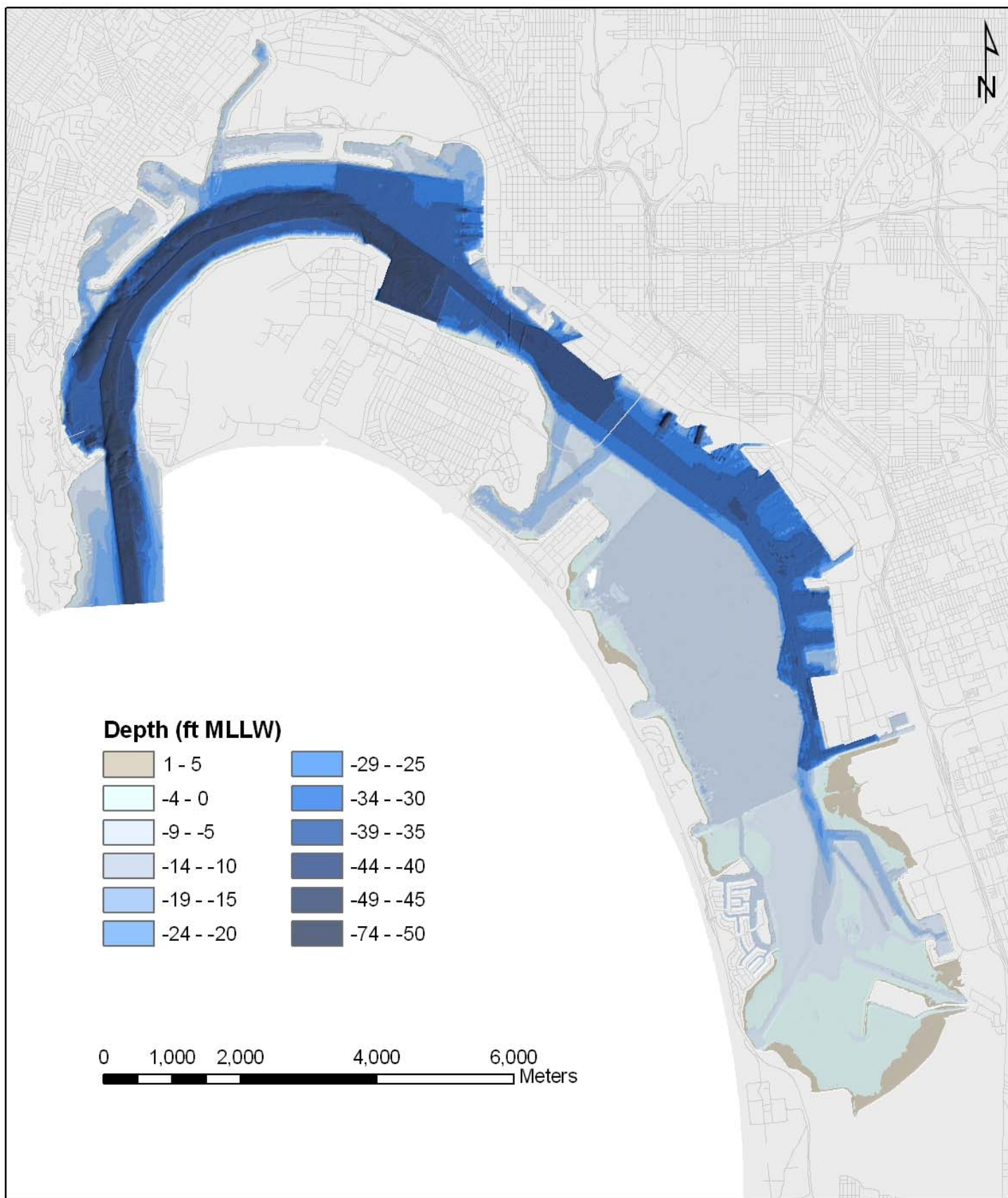


Figure 1. Composite 2008 bathymetry update of San Diego Bay

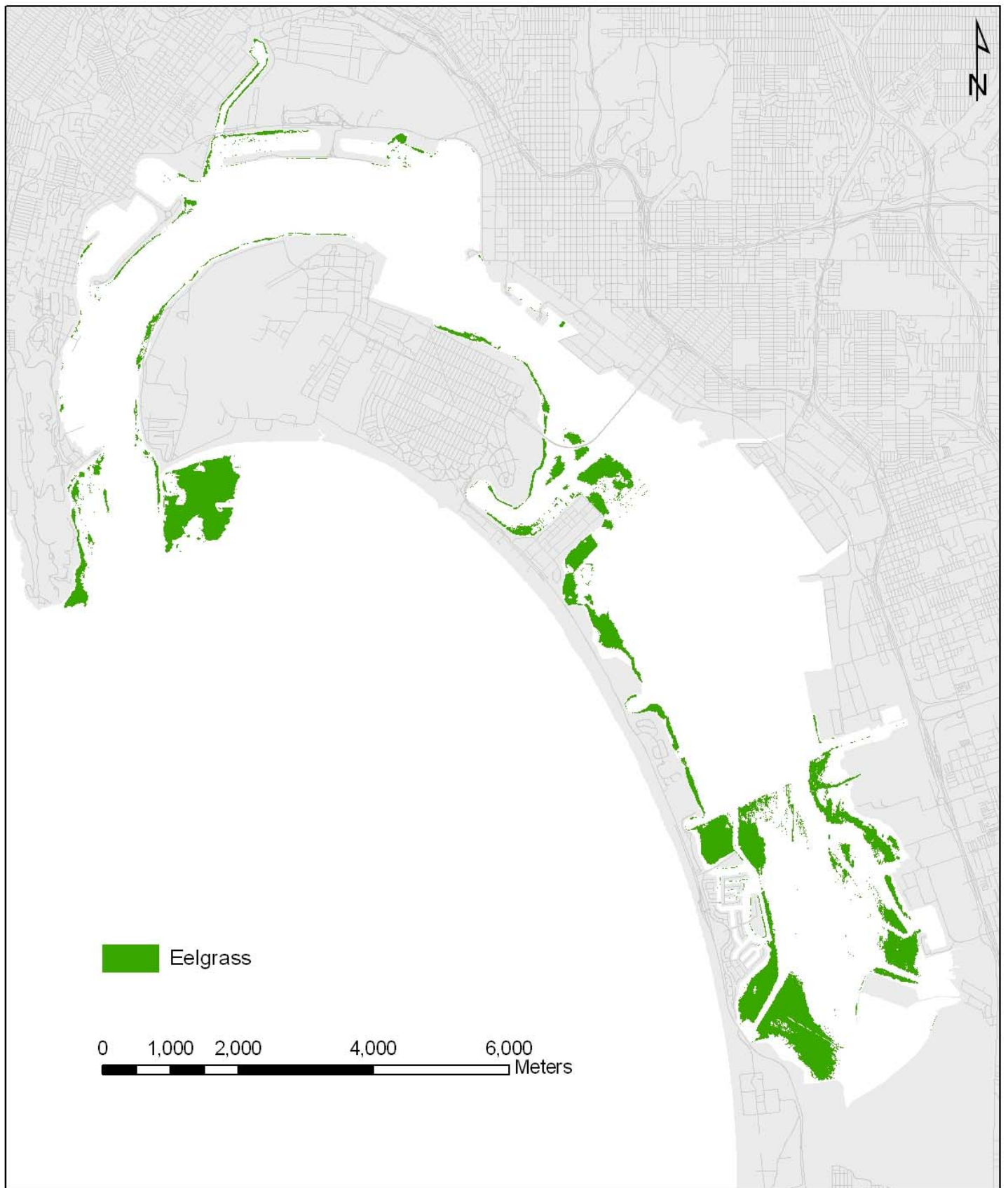


Figure 2. Eelgrass spatial distribution for San Diego Bay 2008 baywide survey

DISCUSSION

Bathymetry

Bathymetry and bedform of the Bay are defined by a main navigation channel that steps upward to shallower dredged depths as it extends axially into the Bay. The deepest channel extends to the -50 ft MLLW aircraft carrier turning basin off Pier 700 and 700A on Naval Air Station, North Island. From the turning basin, the channel extends to the Port's 10 Avenue Marine Terminal at a depth of approximately -44 feet MLLW. Just north of the Coronado Bridge, the channel steps abruptly up to a shallower depth of approximately -38 ft MLLW where it continues southward to the Sweetwater River Flood Control Channel and the Port's 24th Street Terminal facilities. From the Sweetwater River Flood Control Channel southward, the channel serves only small craft marinas and shallow draft vessel navigation. At this point, the channel ramps up to an average bottom elevation of approximately -17 ft MLLW.

Outside of the navigation channels, the bay floor is defined by platforms of differing nominal depths. Much of the bay floor within the north Bay exists at bay floor elevations of -36 ft to -38 ft MLLW to support large ship turning and anchorage. Small vessel marinas are typically dredged to elevations shallower than -15 ft MLLW.

A histogram illustrating the percentage of the Bay comprised by various bottom elevations is provided in Figure 3. The histogram reveals the relatively stepped nature of the bay floor through the relatively sharp percentage differences within adjacent elevation bins. The histogram also shows a bimodal distribution of depth composition reflecting the generally split nature of the Bay with depths indicative of both deepwater harbor and shallow bay environments.

Eelgrass

Eelgrass is most expansive within the southern portions of the Bay where extensive areas are shallower than -6 feet MLLW. This trend declines in the far southern extents of the Bay where tidal mudflats and associated high turbidity inhibit eelgrass growth. In the northern portions of the Bay, eelgrass tends to occur within fringing beds where the upper and lower limits of eelgrass growth occur close to the shoreline due to rapidly sloping bottom as developed shorelines give way to dredged/navigable waters. Notable exceptions to this trend are the eelgrass beds occurring in shallow waters north of the western terminus of the Coronado Bridge, adjacent to the Naval Amphibious Base, and on shoals just inside the mouth of the Bay.

Throughout the Bay, eelgrass was observed to grow in waters ranging from approximately +1 to -8 feet MLLW (Figure 4). Some notable excursions from this typical range are seen in areas on higher mudflats and at the toe of riprap slopes, where wave scour, boat propeller scars, and activities of rays have created small perched pools that can support eelgrass habitat. In addition, deepwater eelgrass beds are found near the mouth of the Bay where clear water supports a broad-leaved population of eelgrass between Point Loma and Zuniga Jetty. These beds rarely extend to depths in excess of -20 feet MLLW but are common at depths in excess of -12 ft MLLW.

When comparing the eelgrass depth distribution observed in 2008 with that observed during the 2004 eelgrass survey, a notable decline in eelgrass can be seen to have occurred within the center of the eelgrass depth distribution range (Figure 4). The substantial loss of eelgrass between 2004 and 2008 is perhaps more troubling than prior changes observed over the past two decades. This is because the declines do not follow patterns

San Diego Bay Depth Distribution

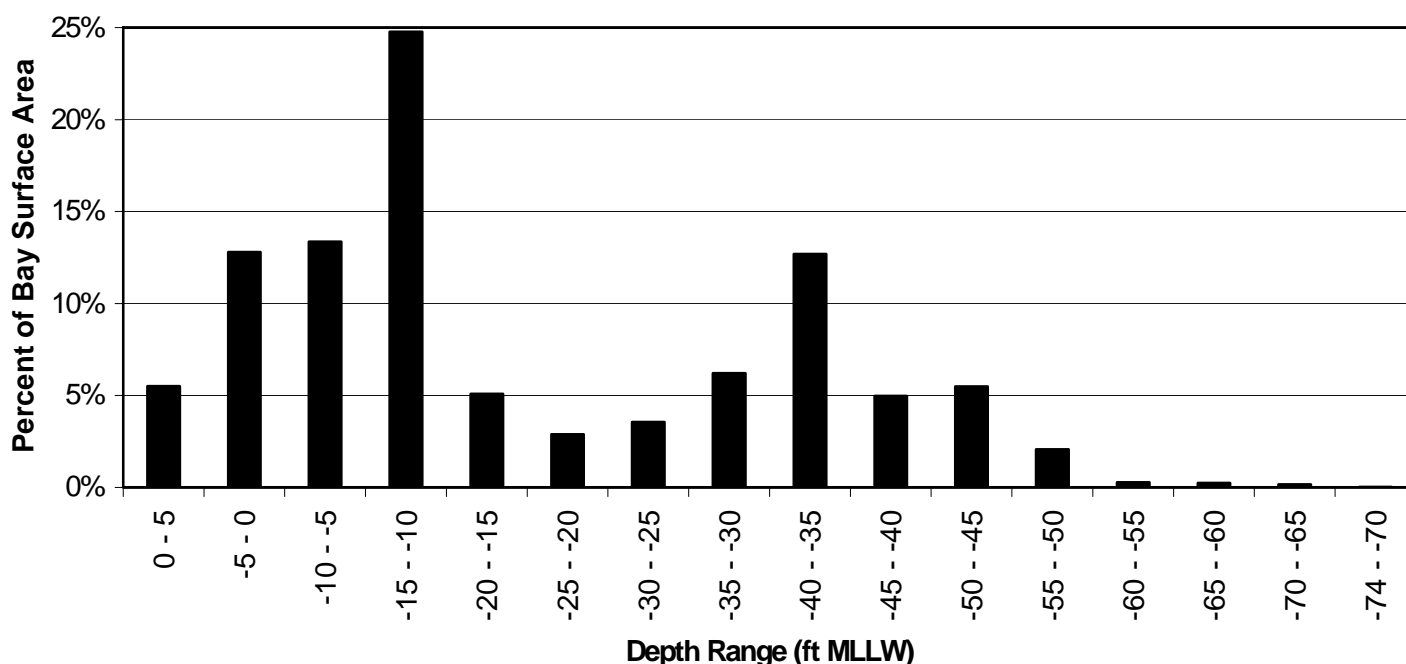


Figure 3. San Diego Bay depth distribution by percentage of total area.

San Diego Baywide Eelgrass Distribution

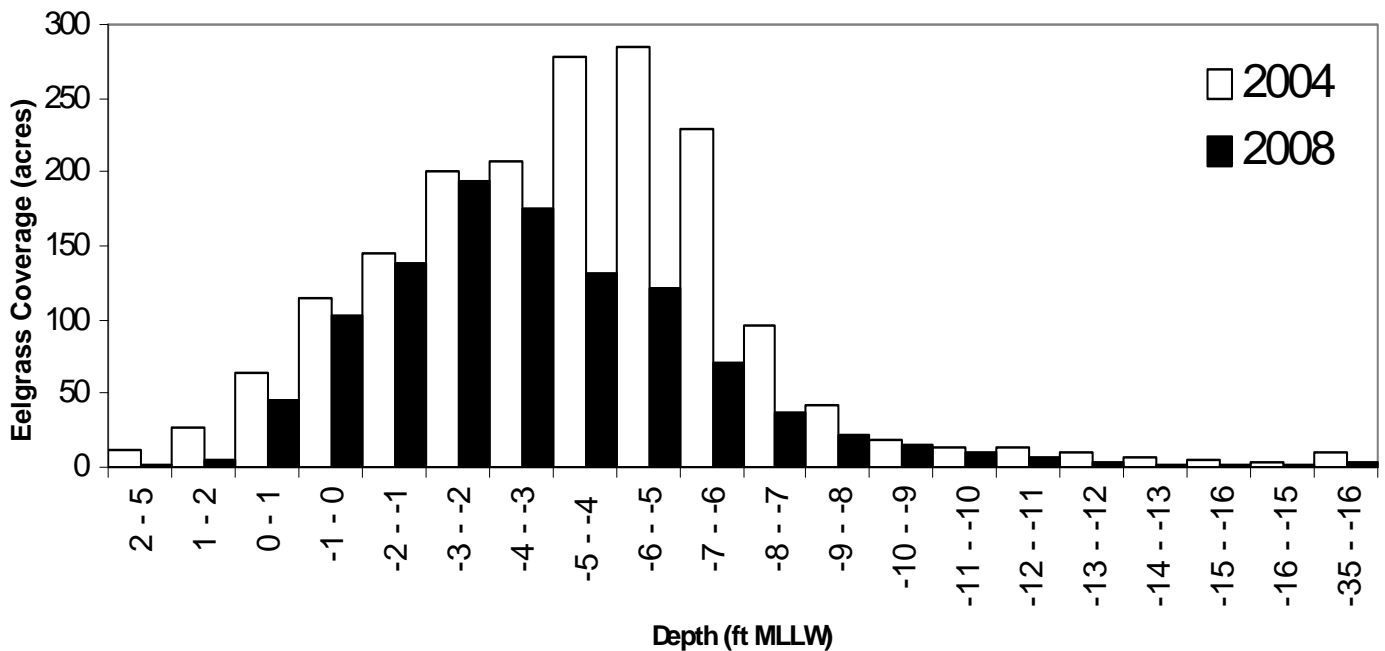


Figure 4 Depth distribution of San Diego Bay eelgrass during 2004 and 2008 surveys

of environmental stress, but rather biological stresses (such as disease). Natural depth distribution ranges for eelgrass are set by stressors that typically affect the upper (desiccation) and lower (light) limits. The observed eelgrass decline in the center of the normal distribution range and at the highest densities of eelgrass cover is suggestive of typical patterns of disease spread through dense populations, while generally sparing the less dense populations within the affected area. Similar anomalous declines in the region's eelgrass beds have been observed in other systems such as Mission Bay as well (Merkel & Associates 2008a). However, at the present time, these declines have not been explainable based on conventional wisdom.

While it is premature to conclude with certainty the causative agent in the present eelgrass decline, the pattern of decline is consistent with the effects of the contact spread slime mold wasting disease pathogen (*Labyrinthula zosterae*). The widespread occurrence of *Labyrinthula* through significant populations of eelgrass on the west Coast is yet undocumented. However, this pathogen is known from natural populations and its potential presence should be explored further as should the general decline in eelgrass that has been noted in Southern California over the past couple of years and has now been documented beyond ancillary observations.

The current survey found 1,319.0 acres of eelgrass in the Bay. A comparison of eelgrass distribution patterns between the 1993, 1999, 2004, and the present 2008 surveys indicates an eelgrass expansion of 572 acres (54%) between 1993 and 1999, from 1,061.2 acres in 1993 to 1,633.7 acres in 1999. The expansion between 1999 and 2004 was 441.1 acres, a 27% expansion. From 2004 to 2008, eelgrass suffered a 37% decline in eelgrass from 2,077.6 acres to 1,319 acres (Figure 5). The dramatic change in eelgrass coverage observed in recent years is believed to be transitory in nature as areas that have exhibited significant die-off in the past couple of years are beginning to exhibit signs

of recolonization by eelgrass. Over longer periods of repeated survey intervals, a more robust picture of the system norm will dilute the incidental variation between survey years. To begin to illuminate the normal patterns of eelgrass distribution within San Diego Bay, a frequency distribution map has been prepared to depict the eelgrass distribution within San Diego Bay (Figure 6). This map evaluates eelgrass persistence on a spatial scale as a frequency value derived by dividing the number of times eelgrass was present at a particular location by the total number of

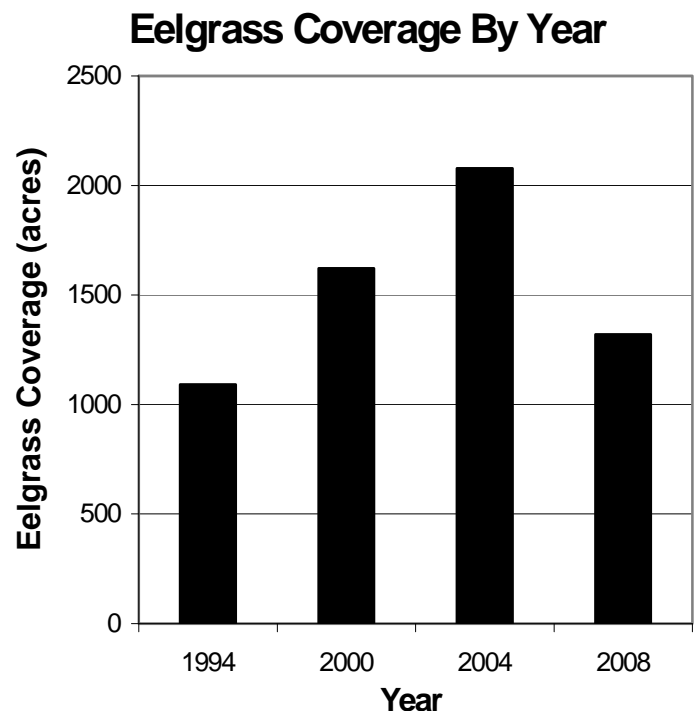


Figure 5. San Diego Bay eelgrass cover by survey year

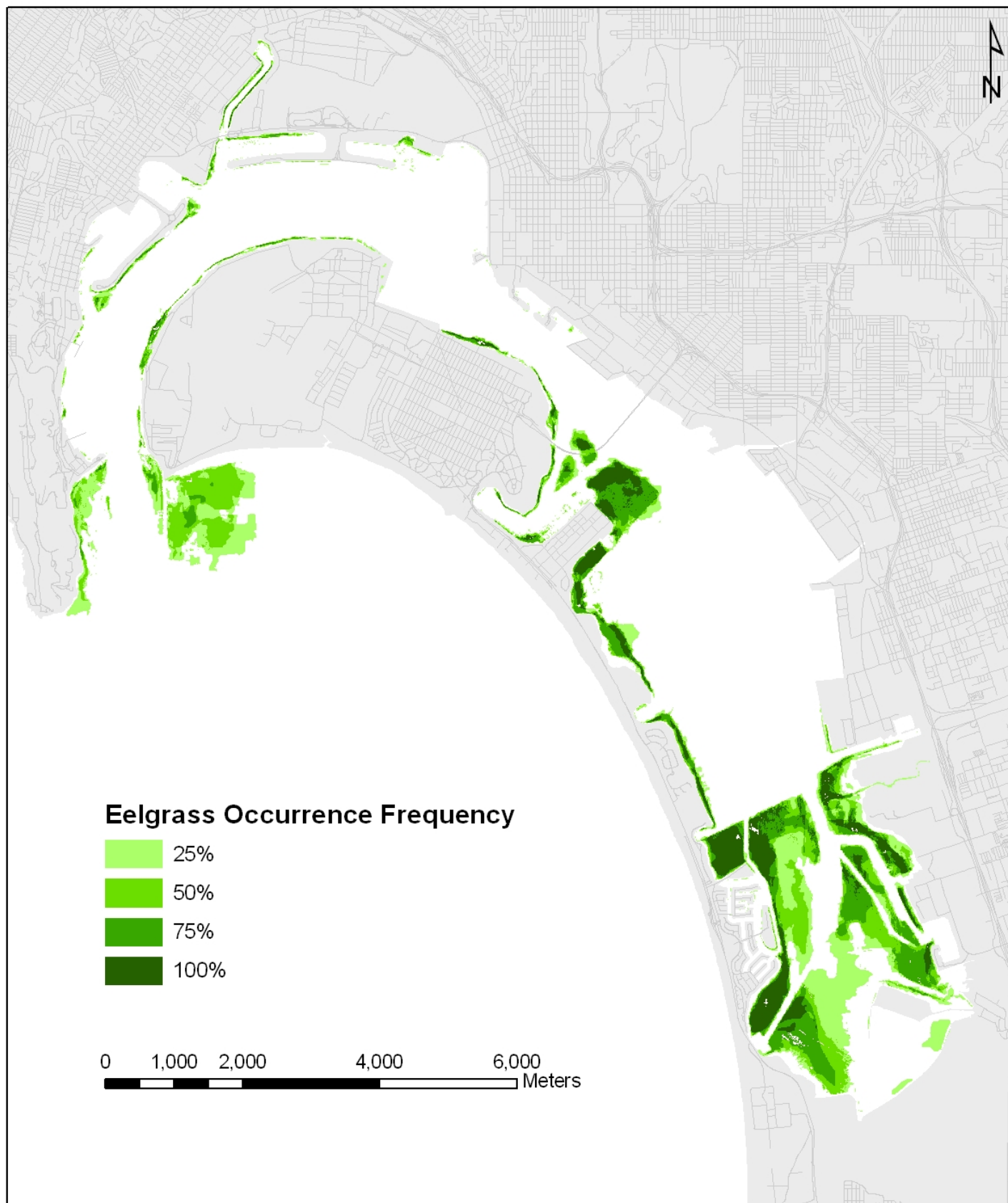


Figure 6. Eelgrass occurrence frequency for the baywide eelgrass survey years 1994, 1999, 2004, and 2008

surveys conducted. As the number of surveys increases, the stability and variance in the map can be quantified on a per grid cell basis. In the future, it may be possible to use running averages of conditions over multiple years to truly distinguished trends within the environmental conditions from interannual variability.

Eelgrass is considered to be a habitat forming species that creates unique biological environments. As submerged aquatic beds, eelgrass is given special status under the Clean Water Act, 1972 (as amended), Section 404(b)(1), "Guidelines for Specification of Disposal Sites for Dredged or Fill Material," Subpart E, "Potential Impacts on Special Aquatic Sites." This special status has led to numerous mitigation efforts implemented under the Southern California Eelgrass Mitigation Policy (NMFS 1991). Many of these efforts have successfully established eelgrass beds within the Bay. Because of the environmental importance of eelgrass and its accompanying heightened regulatory protection status, it is important to develop a good understanding of the dynamics of eelgrass distribution on a temporal scale. While the existing baywide survey reports would suggest steady and long-term gradual change in habitat area within San Diego Bay (Figure 5), this is not truly the case. Eelgrass habitat is marked by seasonal and inter-annual variability such that on a fine scale, gains and losses of eelgrass habitat occur throughout the Bay and it is appropriate to consider the distribution of eelgrass in a more probabilistic sense (Merkel & Associates 2000). Thus, various portions of the Bay have a higher or lower probability of supporting eelgrass habitat at any given time. When evaluating the eelgrass frequency results (Figure 6), it is evident that some areas within the Bay had highly consistent presence of eelgrass, while other areas supported eelgrass during only one or two of the survey years.

From a resource management standpoint, it is appropriate to consider that areas that lack eelgrass during a particular survey period may support eelgrass at other times. Further, it is reasonable to also acknowledge that not all eelgrass beds provide the same consistency in habitat values through time. As such, planning efforts should consider both spatial and temporal characteristics of the resource when evaluating benefits or detriments that may occur as a result of land-use decisions. Substantially more complicated is the need to consider effects of actions taken away from eelgrass beds on parameters that influence eelgrass habitat development or sustainability. These may include alterations to circulation patterns, or chemical and sediment loading within the Bay.

The ability of eelgrass to weather short-term stressful environmental conditions has been demonstrated on a number of occasions through natural and experimental restriction of resource availability. However, prolonged stresses such as consistent light limitation will result in a decline in eelgrass habitat. Within most sub-tropical and temperate environments, desiccation stresses limit the upper edge of eelgrass growth, and light requirements needed to balance respiration and fuel metabolism (photo-compensation depth) set the lower limits of eelgrass growth in soft-bottom bays. This trend holds true in San Diego Bay, and as a result a distinct topographic, but seasonably variable boundary defines the upper limit for eelgrass between 0.0 and +1.0 feet MLLW. A less distinct lower limit is defined by subtle differences in depth and light penetration. The recent addition of potential biologically limiting factors on bed distributions creates a new complication to the standard model for eelgrass distribution patterns in San Diego Bay. The loss of

eelgrass from within the core dense eelgrass beds instead of along the marginal fringes makes interpretation of trends and patterns more confusing than has historically been the case.

The differing survey methods used prior to 1993 prevent in-depth comparisons of longer-term trends in San Diego Bay eelgrass abundance. However, on a decadal scale, eelgrass does appear to have historically expanded in its range in the Bay when compared to the best estimates that can be made from prior historic surveys and ancillary historic photographs and data. Eelgrass expansion within the Bay is likely the result of improved water quality and restoration efforts, which now account for over 50 acres of eelgrass within the Bay. Raw-sewage and industrial-waste discharges into the Bay have been significantly reduced since the 1970s (SDUPD 1990, USFWS 1998). The improved water quality has resulted in lower total particulate matter that would otherwise decrease light availability at the bottom. Additionally, stresses related to nutrient enrichment leading to plankton and macroalgal blooms have declined with reductions in waste discharges.

RECOMMENDATIONS

The long-term monitoring program for eelgrass in San Diego Bay has only just begun to provide its most fruitful values in providing a view of eelgrass not as snapshots in time, but rather as a persistent, however, dynamic resource. To make full use of this monitoring program as a tool in assessing environmental trends, it is critical that it be continued into the future. It may also be highly beneficial to supplement the low-frequency full-bay surveys with a higher frequency annual or quarterly transect survey program that can be used to estimate eelgrass changes during intervening years. Such a program may be modeled after a similar effort that has been developed and tested for two years in San Francisco Bay (Merkel & Associates 2008b).

The transect sampling program within San Francisco Bay is structured to provide a highly accurate estimate of baywide eelgrass changes using discrete repeated sampling of established transects. The results of the transect sampling are then scaled to a benchmark year so that the discrete spatial distribution of eelgrass as well as the overall coverage may be analyzed through time.

USE OF THESE EELGRASS MAPS

Because of the level of error inherent in the mapping, these data should only be used as a general measure of the health of the system over time and as a planning tool. Eelgrass bed density classification is most accurate near the central portion of the range and is less accurate near the extremes of any of the defined density ranges where interpretive error may occur. Eelgrass data reflect a particular period in time and are anticipated to be seasonally and stochastically dynamic. Information cannot be extrapolated for impact assessment purposes or site specific uses. While maps are generally accurate with respect to location of eelgrass, it is clear that eelgrass within San Diego Bay is dynamic. For this reason, it is essential that these maps not be over applied to situations for which they are not suited.

Eelgrass maps and bathymetric data are for planning and resource management purposes only and are not to be used for project specific analyses or navigation purposes. The authors make no representation regarding the accuracy of these maps for navigation applications.

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